

opinion

IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF ARIZONA

JEFFREY NOEM VETA,

Petitioner,

vs.

MEG SAVAGE, et al.,

Respondents.

No. CV 05-336-TUC-CKJ

ORDER

Pending before the Court is Petitioner's Petition for Writ of Habeas Corpus by a Person in State Custody Pursuant to 28 U.S.C. § 2254. Respondents have filed an Answer and Petitioner has filed a Reply.

*Factual and Procedural Background*¹

In April, 1996, Petitioner Jeffrey Noem Veta ("Veta") was indicted on thirteen counts including seven counts of sexual conduct with a minor.

Veta was extradited from Kentucky. During an April, 2002, pre-trial conference, Veta's counsel indicated that Veta did not want to waive any speedy trial rights. However,

¹Veta asserts that Respondents failed to acknowledge that a petition for writ of habeas corpus was filed with the Supreme Court of Arizona and that action was dismissed with instructions to file a petition for special action. Veta does not dispute the remaining procedural facts. As the state court findings are entitled to a presumption of correctness and Veta has failed to show by clear and convincing evidence that the findings are erroneous, the Court hereby adopts the factual findings made by the Court of Appeals of Arizona and the additional procedural statements as set forth by Veta. *See Wainwright v. Witt*, 469 U.S. 412, 426, 105 S.Ct. 844, 853, 83 L.Ed.2d 841 (1985), and 28 U.S.C. § 2254(e)(1).

1 counsel suggested a trial date in the first or second week of July. Trial was scheduled for
2 July 9, 2002, which was beyond the speedy trial requirements of Ariz.R.Crim.P. 8.3(a) and
3 the Interstate Agreement on Detainers ("IAD"), A.R.S. § 31-481.

4 On June 19, 2002, Veta filed a pro se motion to dismiss pursuant to Rule 8.3(a) and
5 8.6, Ariz.R.Crim.P. On June 20, 2002, Veta filed a pro se motion to dismiss pursuant to the
6 IAD. The trial court denied the motion, stating that counsel's explicit agreement to the trial
7 date constituted a waiver or abandonment of Veta's rights under the IAD. Veta filed a
8 petition for writ of habeas corpus with the Supreme Court of Arizona; that action was
9 dismissed with instructions to file a petition for special action. Veta then petitioned for
10 special action to the Court of Appeals of Arizona. The appellate court declined to accept
11 jurisdiction. The Supreme Court of Arizona denied Veta's Petition for Review.

12 Veta also filed a state habeas corpus petition. The trial court denied relief and Veta
13 appealed to the Court of Appeals of Arizona. The appellate court affirmed the trial court.
14 The Supreme Court of Arizona denied Veta's Petition for Review.

15 Trial commented on April 20, 2004. On May 3, 2004, Veta was found guilty of
16 continuous child abuse, guilty of involving a minor in a drug offense, and guilty of two
17 counts of sexual conduct with a minor under 15. Veta was found not guilty of furnishing
18 obscene or harmful items to minor and no verdicts were reached on three counts of sexual
19 conduct with a minor under fifteen. On July 15, 2004, Veta was sentenced to consecutive,
20 presumptive 20 year terms of imprisonment on Counts 1, 2, 4, and 5. Veta filed a timely
21 notice of appeal of the judgment and sentence.

22 On August 20, 2004, Veta filed a Notice of Post-Conviction Relief and, on June 14,
23 2005, filed a Petition for Post-Conviction Relief raising claims of ineffective assistance of
24 counsel and illegal sentence. The Court of Appeals stayed the appeal and revested
25 jurisdiction in the trial court for determination of the post-conviction proceeding. A review
26 of the Court of Appeals of Arizona's website indicates that jurisdiction has returned to the
27 appellate court; briefing has been ordered.

28 On May 5, 2005, Veta filed a Petition for Writ of Habeas Corpus by a Person in State

Custody Pursuant to 28 U.S.C. § 2254. Veta has presented four claims for relief:

1. Veta was not brought to trial within the time requirements of the Interstate Agreement on Detainers Act.

2. Veta's Fifth and Fourteenth Amendment right to due process was violated by the violation of the IAD's speedy trial statutory requirements. Veta was detained and subjected to state process after it should have been known that Veta was entitled to release.

3. Veta's Fifth and Fourteenth Amendment right to due process was violated by the violation of the Rule 8.3(a), Ariz.R.Crim.P., speedy trial requirements, which supplements the IAD, implicating a separate liberty interest. Veta was detained and subjected to state process after it should have been known that Veta was entitled to release.

4. Veta's Sixth and Fourteenth Amendment right to effective assistance of counsel was violated by counsel's agreement to trial date past the time limits of Rule 8.3(a), Ariz.R.Crim.P., and the IAD.

Respondents have filed an Answer and Veta has filed a Reply. Veta has also filed a document entitled Supplemental Citations of Legal Authorities to Reply.

Standard of Review

Federal courts may consider a state prisoner's petition for habeas relief only on the grounds that the prisoner's confinement violates the Constitution, laws, or treaties of the United States. *See Reed v. Farley*, 512 U.S. 339, 347, 114 S.Ct. 2291, 2296, 129 L.Ed.2d 271 (1994). Indeed, a habeas corpus petition by a person in state custody:

shall not be granted with respect to any claim that was adjudicated on the merits in State court proceedings unless the adjudication of the claim (1) resulted in a decision that was contrary to, or involved an unreasonable application of, clearly established Federal law, as determined by the Supreme Court of the United States; or (2) resulted in a decision that was based on an unreasonable determination of the facts in light of the evidence presented in the State court proceeding.

28 U.S.C. § 2254(d); *see also Williams v. Taylor*, 529 U.S. 362, 412, 120 S.Ct. 1495, 1523, 146 L.Ed.2d 389 (2000). Moreover, this Court must review claims consistent with the provisions of the Antiterrorism and Effective Death Penalty Act of 1996 ("AEDPA"), 28

1 U.S.C. § 2244..

2
3 *Statute of Limitations*

4 Under the AEDPA, a state prisoner must generally file a petition for writ of habeas
5 corpus within one year from the latest of:

- 6 (1) the date on which the judgment became final by the conclusion of direct review
7 or the expiration of the time for seeking such review;
8 (2) the date on which the impediment to filing an application created by State action
9 in violation of the Constitution or laws of the United States is removed, if the
10 applicant was prevented from filing by such State action;
11 (3) the date on which the constitutional right asserted was initially recognized by the
12 Supreme Court, if the right has been newly recognized by the Supreme Court and
13 made retroactively applicable to cases on collateral review; or
14 (4) the date on which the factual predicate of the claim or claims presented could have
15 been discovered through the exercise of due diligence.

16 28 U.S.C. § 2244(d)(1); *Shannon v. Newland*, 410 F.3d 1083 (9th Cir. 2005). The latest
17 applicable date, in this case, is the date upon which Veta's judgment became final or the
18 expiration of time for seeking such review. *See* 28 U.S.C. § 2244(d)(1)(A). Here, Veta has
19 not completed his state review process. This petition, therefore, is not untimely.

20 *Exhaustion of State Remedies*

21 Before a federal court may review a petitioner's claims on the merits, a petitioner
22 must exhaust his state remedies, i.e., have presented in state court every claim raised in
23 the federal habeas petition. *See Coleman v. Thompson*, 501 U.S. 722, 731, 111 S.Ct.
24 2546, 115 L.Ed.2d 640 (1991); *O'Sullivan v. Boerckel*, 526 U.S. 838, 845, 119 S.Ct.
25 1728, 1732, 144 L.Ed.2d 1 (1999) (a state prisoner in a federal habeas action must
26 exhaust his claims in the state courts "by invoking one complete round of the State's
27 established appellate review process" before he may submit those claims in a federal
28 habeas petition); *Swoopes v. Sublett*, 196 F.3d 1008, 1010 (9th Cir. 1999). Exhaustion
of state remedies is required in order to give the "State the opportunity to pass upon and
correct alleged violations of its prisoners' federal rights . . . To provide the State with the
necessary opportunity, the prisoner must fairly present his claim in each appropriate state

1 court . . . thereby alerting that court to the federal nature of the claim." *Baldwin v. Reese*,
2 541 U.S. 27, 29, 124 S.Ct. 1347, 1349, 158 L.Ed.2d 64 (2004), *internal quotation marks*
3 *and citations omitted*.

4 A claim is "fairly presented" if the petitioner has described the operative facts and
5 legal theories on which his claim is based. *Anderson v. Harless*, 459 U.S. 4, 6, 103 S.Ct.
6 276, 74 L.Ed.2d 3 (1982); *Picard v. Connor*, 404 U.S. 270, 275, 92 S.Ct. 509, 512, 30
7 L.Ed.2d 438 (1971). In state court, the petitioner must describe not only the operative
8 facts but also the asserted constitutional principle. The United States Supreme Court has
9 stated:

10 If state courts are to be given the opportunity to correct alleged violations of
11 prisoners' federal rights, they must surely be alerted to the fact that the prisoners
12 are asserting claims under the United States Constitution. If a habeas petitioner
13 wishes to claim that an evidentiary ruling at a state court trial denied him the due
14 process of law guaranteed by the Fourteenth Amendment, he must say so, not only
15 in federal court, but in state court.

16 *Duncan v. Henry*, 513 U.S. 364, 365-66, 115 S.Ct. 887, 130 L.Ed.2d 865 (1995). A
17 petitioner does not ordinarily "fairly present" a federal claim to a state court if that court
18 must read beyond a petition, brief, or similar papers to find material that will alert it to
19 the presence of a federal claim. *See e.g., Baldwin*, 541 U.S. at 33 (rejecting contention
20 that petition fairly presented federal ineffective assistance of counsel claim because
21 "ineffective" is a term of art in Oregon that refers only to federal law claims since
22 petitioner failed to demonstrate that state law uses "ineffective assistance" as referring
23 only to federal law rather than a similar state law claim); *Harless*, 459 U.S. at 6 (holding
24 that mere presentation of facts necessary to support a federal claim, or presentation of
25 state claim similar to federal claim, is insufficient; petitioner must "fairly present" the
26 "substance" of the federal claim); *Hivala v. Wood*, 195 F.3d 1098 (9th Cir. 1999) (holding
27 that petitioner failed to exhaust federal due process issue in state court because petitioner
28 presented claim in state court only on state grounds), *cert. denied*, 529 U.S. 1009 (2000);
Gatlin v. Madding, 189 F.3d 882 (9th Cir. 1999) (holding that petitioner failed to "fairly
present" federal claim to state courts where he failed to identify the federal legal basis for

1 his claim), *cert. denied*, 52 U.S. 1087.

2 In Arizona, exhaustion is satisfied if a claim is presented to the Arizona Court of
3 Appeals. Following *Baldwin*, the Ninth Circuit Court of Appeals has stated that "claims of
4 Arizona state prisoners are exhausted for purposes of federal habeas once the Arizona Court
5 of Appeals has ruled on them." *Castillo v. McFadden*, 399 F.3d 993, 998 (9th Cir. 2005),
6 *quoting Swoopes*, 196 F.3d at 1010). Veta presented his first three claims to the trial court,
7 the court of appeals, and tried to submit them to the supreme court. The Court finds those
8 claims have been fairly presented to the state courts. However, in addressing Veta's
9 presentation of his claim of ineffective assistance of counsel, the Court of Appeals of
10 Arizona stated:

11 We do not address Veta's claims that his attorney's waiver constituted ineffective
12 assistance of counsel. Under *State v. Spreitz*, 202 Ariz. 1, ¶9, 39 P.3d 525, ¶9 (2002),
13 the merits of such claims can be addressed only in proceedings brought under Rule
14 32, Ariz.R.Crim.P., 17 A.R.S.

15 Court of Appeals Memorandum Decision, p. 7, n. 2. In other words, the Arizona Court of
16 Appeals refused to consider this claim on procedural grounds. Veta failed to present this
17 claim to the state courts in a procedurally appropriate manner prior to filing the instant
18 petition, and the state courts' refusal to address the issue rests on an independent and
19 adequate state procedural ground. *Coleman*, 501 U.S. at 729-30; *see also Stewart v. Smith*,
20 536 U.S. 856, 860, 122 S.Ct. 2578, 153 L.Ed.2d 762 (2002) (finding Rule 32.2(a)(3)
21 determinations independent of federal law). Indeed, "[s]ubmitting a new claim to the state's
22 highest court in a procedural context in which its merits will not be considered absent special
23 circumstances does not constitute fair presentation." *Roettgen v. Copeland*, 33 F.3d 36, 38
24 (9th Cir. 1994). The Court finds, therefore, that Veta's claim of ineffective assistance of
25 counsel is not exhausted.

26 Respondents assert that dismissal of the Petition is required. *Roettgen* (where relief
27 could be sought in state courts, dismissal is appropriate); *Tellema v. Long*, 253 F.3d 494, 501
28 (9th Cir. 2001) (prisoner simultaneously pursuing state post-conviction proceedings and
federal habeas proceedings might render federal proceeding unnecessary). However, "stay

1 and abeyance” procedure as a method of preserving a petitioner’s habeas rights is appropriate
2 where there is good cause for failure to exhaust all claims before raising them in the habeas
3 petition. *See Rhines v. Weber*, 544 U.S. 269, 277 (2005). If there is good cause, it may be
4 an abuse of discretion to deny a stay and abeyance where there is no indication of intentional
5 dilatory tactics. *Id.* at 278. Moreover, a stay and abeyance is not appropriate where the
6 unexhausted claim is plainly meritless. *Id.* at 277. Veta asserts that he need not show good
7 cause because his claims have been exhausted. "A petitioner's reasonable confusion about
8 whether a state filing would be timely will ordinarily constitute 'good cause' for him to file
9 in federal court." *Pace v. DiGuglielmo*, 544 U.S. 408, 416, 125 S.Ct. 1807, 1813, 161
10 L.Ed.2d 669 (2005). Similarly, Veta's reasonable confusion about whether his claims had
11 been exhausted constitutes good cause. Further, the Court does not find that Veta has used
12 intentional dilatory tactics and does not find that the claims are plainly meritless. The Court
13 will stay this matter pending resolution of the state court proceedings.

14
15 *Rule 60(a),(b)(6) Motion*

16 Veta asserts that the Court did not adequately state his third claim in the Court's June
17 6, 2005, Order. However, "[a]rguments that the court was in error on the issues it considered
18 should generally be directed to the Court of Appeals." *United States v. Rezzonico* 32
19 F.Supp.2d 1112, 1116 (D.Ariz. 1998), *citing Refrigeration Sales Co., Inc. v. Mitchell-*
20 *Jackson, Inc.*, 605 F.Supp. 6, 7 (N.D.Ill. 1983). However, to the extent that Veta's motion
21 clarifies Veta's claim, the motion will be granted.

22
23 *Motion to Expedite Ruling*

24 The Court having determined that this matter should be stayed, the motion to
25 expedite ruling will be denied.

26
27 Accordingly, IT IS ORDERED:

28 1. The Motion for Reconsideration [Doc. # 11] is GRANTED IN PART.

2. The Motion to Expedite Ruling [Doc. # 16] is DENIED.

3. This action is STAYED pending resolution of the state proceedings.

4. Veta shall file any supplemental pleading within forty (40) days of resolution of the state court post-conviction proceedings.

5. Respondents shall file any supplemental response within forty (40) days of Veta's supplemental pleading. Should Veta not file any timely supplemental pleading, Respondents shall notify the Court that the state post-conviction proceedings have been resolved.

DATED this 2nd day of October, 2006.

Cindy K. Jorgenson
Cindy K. Jorgenson
United States District Judge